

**BALDWIN CITY RECREATION COMMISSION**  
Baldwin City, Kansas

FINANCIAL STATEMENT  
AND  
INDEPENDENT AUDITOR'S REPORT

December 31, 2018

# BALDWIN CITY RECREATION COMMISSION

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## INDEPENDENT AUDITOR'S REPORT

Baldwin City Recreation Commission  
Baldwin City, Kansas

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures and unencumbered cash balances of Baldwin City Recreation Commission, Baldwin City, Kansas, as of and for the year ended December 31, 2018, and the related notes to the financial statement.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide* as described in Note C; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the *Kansas Municipal Audit and Accounting Guide*. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*

As described in Note C of the financial statement, the financial statement is prepared by the Baldwin City Recreation Commission to meet the requirements of the State of Kansas on the basis of financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note C and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of Baldwin City Recreation Commission, Baldwin City, Kansas as of December 31, 2018, or changes in financial position and cash flows thereof for the year then ended.

### ***Unmodified Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of Baldwin City Recreation Commission, Baldwin City, Kansas, as of December 31, 2018, and the aggregate receipts and expenditures, for the year then ended in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note C.

### **Other Matters**

#### ***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of the regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The summary of regulatory basis expenditures-actual and budget and individual fund schedules of regulatory basis receipts and expenditures-actual and budget (Schedule 1 and 2 as listed in the table of contents) are presented for analysis and are not a required part of the of the basic financial statement; however, are required to be presented under the provisions of the *Kansas Municipal Audit and Accounting Guide*. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedure in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note C.

#### ***Prior Year Comparative***

The 2017 Actual column presented in the individual fund schedules of regulatory basis receipts and expenditures – actual and budget (Schedule 2 as listed in the table of contents) is also presented for comparative analysis and is not a required part of the 2018 basic financial statement upon which we have rendered an unmodified opinion dated March 14, 2019. The 2017 basic financial statement and our accompanying report are not presented herein, but available in electronic form from the web site of the Kansas Department of Administration at the following link <http://admin.ks.gov/offices/chief-financial-officer/municipal-services>. Such 2017 comparative information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the 2017 basic financial statement. The 2017 comparative information was subjected to the auditing procedures applied in the audit of the 2017 basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the 2017 basic financial statement or to the 2017 basic financial statements itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2017 comparative information is fairly stated in all material respects in relation to the 2017 basic financial statement as a whole, on the basis of accounting described in Note C.

*Gjeller & Goodheart, Chartered*

Ottawa, Kansas  
March 14, 2019

**BALDWIN CITY RECREATION COMMISSION**

**SUMMARY OF CASH RECEIPTS, EXPENDITURES  
AND UNENCUMBERED CASH  
REGULATORY BASIS**

For the Year Ended December 31, 2018

<u>Fund</u>	<u>Beginning Unencumbered Cash Balance</u>	<u>Cash Receipts</u>
<b>General Funds</b>		
General Fund	\$ 209,301	\$ 663,649
<b>Special Purpose Funds</b>		
Employee Benefits Fund	66,703	95,369
	<u>\$ 276,004</u>	<u>\$ 759,018</u>

The accompanying notes are an integral part of this statement.

Statement 1

<u>Expenditures</u>	<u>Ending Unencumbered Cash Balance</u>	<u>Add Outstanding Encumbrances and Accounts Payable</u>	<u>Ending Cash Balance</u>
\$ 687,342	\$ 185,608	\$ 12,418	\$ 198,026
<u>79,232</u>	<u>82,840</u>	<u>839</u>	<u>83,679</u>
<u><u>\$ 766,574</u></u>	<u><u>\$ 268,448</u></u>	<u><u>\$ 13,257</u></u>	<u><u>\$ 281,705</u></u>

**Composition of cash and investments:**

Deposits at banks	
Checking accounts petty cash	\$ 563
Checking accounts	52,586
Money market accounts	124,162
Certificates of deposit	<u>104,394</u>
	<u><u>\$ 281,705</u></u>

The accompanying notes are an integral part of this statement.

## Baldwin City Recreation Commission

### NOTES TO FINANCIAL STATEMENT

December 31, 2018

#### NOTE A. MUNINIPAL REPORTING ENTITY

Baldwin City Recreation Commission is a municipal corporation governed by an elected five-member board. The purpose of Baldwin City Recreation Commission (the Commission) is to provide activities to the citizens in and around Baldwin City. This financial statement presents the Baldwin City Recreation Commission (the municipality).

#### NOTE B. REGULATORY BASIS FUND TYPES

The accounts of the Commission are organized and operated on the basis of funds. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The Commission potential could have the following types of funds.

**General Fund** – the chief operating fund. Used to account for all resources except those required to be accounted for in another fund.

**Special Purpose Funds** – used to account for the proceeds of specific tax levies and other specific revenues sources (other than Capital Project and tax levies for long-term debt) that are intended for specific purposes.

**Bond and Interest Fund** – used to account for the accumulation of resources, including tax levies, transfers from other funds and used to make payments of general long-term debt. The Commission does not have any of these types of funds.

**Capital Project Fund** – used to account for the debt proceeds and other financial resources to be used for acquisition or construction of major capital facilities or equipment. The Commission does not have any of these types of funds.

**Business Fund** – funds financed in whole or part by fees charged to users of goods or services (i.e. enterprise and internal service funds etc.). The Commission does not have any of these types of funds.

**Trust fund** – funds used to report assets held in trust for the benefit of the municipal financial reporting entity (i.e. pension funds, investment trust funds, private purpose trust funds which benefit the municipal reporting entity, scholarship funds, etc.). The Commission does not have any of these types of funds.

**Agency fund** – funds used to report assets held by the municipal reporting entity in purely a custodial capacity (payroll clearing fund, county treasurer tax collection accounts, etc.). The Commission does not have any of these types of funds.

#### NOTE C. BASIS OF ACCOUNTING

*Regulatory Basis of Accounting and departure from Accounting Principles Generally Accepted in the United States of America* - The KMAAG regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis revenues and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligations against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt assignment to a fund, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than mentioned above.

The Commission has approved a resolution that it is in compliance with K.S.A. 75-1120a (c) waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.



## **Baldwin City Recreation Commission**

### **NOTES TO FINANCIAL STATEMENT**

December 31, 2018

#### **NOTE D. BUDGETARY INFORMATION**

Kansas statutes require that an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), bond and interest funds, and business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable in the adoption of the legal annual operating budget:

1. Preparation of the budget for the succeeding calendar year on or before August 1st.
2. Publication in local newspaper on or before August 5<sup>th</sup> of the proposed budget and notice of public hearing on the budget.
3. Public hearing on or before August 15<sup>th</sup>, but at least ten days after publication of notice of hearing.
4. Adoption of the final budget on or before August 25<sup>th</sup>.

The statutes allow for the governing body to increase the originally adopted budget for previously unbudgeted increases in revenue other than ad valorem property taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least ten days after publication the hearing may be held and the governing body may amend the budget at that time. There were no such budget amendments for this year.

The statutes permit transferring budgeted amounts between line items within an individual fund. However, such statutes prohibit expenditures in excess of the total amount of the adopted budget of expenditures of individual funds. Budget comparison schedules are presented for each fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures.

**Adjustment for Qualifying Budget Credits** – Municipalities may use this line item for any budgeted fund. The adjustment would be a positive amount. All budget adjustments must be authorized by Kansas statutes. Examples include: expenditure of federal grant monies, gifts and donations, and receipts authorized by law to be spent as if they were reimbursed expenses.

All legal annual operating budgets are prepared using the regulatory basis of accounting in which revenues are recognized when cash is received and expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments by the municipality for future payments and are supported by a document evidencing the commitment, such as a purchase order or contract. Any unused budgeted expenditure authority lapses at year-end.

Spending in funds which are not subject to the legal annual operating budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing board.

#### **NOTE E. DEPOSITS AND INVESTMENTS**

Cash balances from all funds are combined and invested to the extent available in certificates of deposit and other authorized investments. Earnings from these investments are allocated to designated funds. All investments are stated at cost.

K.S.A. 9-1401 establishes the depositories which may be used by the Commission. The statute requires banks eligible to hold the Commission's funds have a main or branch bank in the county or in an adjoining county if such institution has been designated as an official depository, and the banks provide an acceptable rate of return on funds. In addition, K.S.A. 9-1402 requires the bank to pledge securities for deposits in excess of FDIC coverage. The Commission has no other policies that would further limit interest rate risk.

K.S.A. 12-1675 limits the Commission's investment of idle funds to time deposits, open accounts, and certificates of deposit with allowable financial institutions; U.S. Government securities; temporary notes; no-fund warrants; repurchase agreements; and the Kansas Municipal Investment Pool. The Commission has no investment policy that would further limit its investment choices.



## **Baldwin City Recreation Commission**

### **NOTES TO FINANCIAL STATEMENT**

December 31, 2018

#### **NOTE E. DEPOSITS AND INVESTMENTS - continued**

*Concentration of credit risk* - State statutes place no limit on the amount the Commission may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405. The Commission has no investments other than money markets and certificates of deposit.

*Custodial credit risk – deposits*: Custodial credit risk is the risk that in the event of a bank failure, the Commission's deposits may not be returned to it. State statutes require the Commission's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, or the Federal Home Loan Bank of Topeka, except during designated "peak periods" when required coverage is 50%. There were no designated "peak periods" during the year. All bank deposits were legally secured at December 31, 2018.

At December 31, 2018, the carrying amount of the Commission's bank deposits was \$281,705 (which includes petty cash funds) and the bank balance was \$244,977. The bank balance was held by three banks reducing concentration risk. The difference between carrying amount and bank balance is outstanding checks and deposits. Of the bank balance, \$244,977 was covered by FDIC insurance.

*Custodial credit risk – investments*: For an investment, this is the risk that, in the event of the failure of the issuer or counterparty, the Commission will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. State statutes require investments be adequately secured. The Commission had no such investments at year end.

#### **NOTE F. OTHER LONG-TERM OBLIGATIONS FROM OPERATIONS**

Under the Consolidated Omnibus Budget Reconciliation Act (COBRA), the Commission makes health care benefits available to eligible former employees and eligible dependents. Certain requirements are outlined by the federal government for this coverage. The premium is paid in full by the insured.

*Compensated Absences*: The Commission's policy regarding sick pay is to grant personnel sick leave at 1 day per month for a total of 12 days per year. No compensation is paid out for unused sick days. Employees are eligible for vacation leave after completion of one year of continuous employment. Vacation time allowed is based upon years of service. Employees may carry five vacation days over to the next year, and any remaining vacation days over five are lost. The Commission has not computed or recorded the liability for vacation days at year end.

#### **NOTE G. OTHER INFORMATION**

*Reimbursed Expenses*: The Commission records reimbursable expenditures in the fund that makes the disbursement and records reimbursement as revenue in the same fund. For purposes of budgetary comparisons, the reimbursements are shown as adjustments for qualifying budget credits.

*Ad valorem tax revenues*: The determination of assessed valuations and the collections of property taxes for all political subdivisions in the State of Kansas is the responsibility of the various counties. The County Appraiser annually determines assessed valuations and the County Clerk spreads the annual assessment on the tax rolls. The County Treasurer is the tax collection agent for all taxing entities within the county. In accordance with Kansas statutes, property taxes levied during the current year are a revenue source to be used to finance the budget of the ensuing year. Taxes are assessed on a calendar year basis and become a lien on the property on November 1 of each year. One-half of the property taxes are due December 20<sup>th</sup>, prior to the fiscal year for which they are budgeted and the second half is due the following May 10<sup>th</sup>.

## Baldwin City Recreation Commission

### NOTES TO FINANCIAL STATEMENT

December 31, 2018

#### NOTE G. OTHER INFORMATION - continued

**Compliance with Kansas Statutes:** References made herein to statutes are not intended as interpretations of law, but are offered for consideration of the Director of Accounts and Reports and interpretation by the legal representative of the Recreation Commission. Management is not aware of any violations as of December 31, 2018.

**Defined Contribution Pension Plan:** The Recreation Commission has a SIMPLE IRA plan available to all full time employees. The Commission contributes 3% of the employee's wages for those that have elected to be part of the plan. If an employee contributes the 3%, an additional \$100 per month, less taxes, will be given to the employee in their retirement fund. The amount of retirement expense incurred by the Commission for the years ended December 31, 2018 was \$6,213.

**Flexible Benefit Plan (I.R.C. Section 125):** The Board adopted by resolution a salary-reduction flexible benefit plan ("Plan") under Section 125 of the Internal Revenue Code. All employees of the Commission are eligible to participate in the Plan beginning the first day of the month following thirty days of employment. Each participant may elect to reduce his or her salary to purchase benefits offered through the Plan. Currently, all benefits offered through the Plan involve insurance coverage.

**Risk Management:** The Commission is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Commission carries commercial insurance. Insurance claims for the preceding three years have not exceeded insurance coverage.

**Operating Leases:** The operating lease is for the building at 705 High Street in Baldwin, Kansas. The lease amount was \$1,100 for January through December 2018 for a total of \$13,200 for 2018. The lease amount for subsequent period ending on September 30, 2019 is detailed as follows:

<u>Year</u>	<u>Amount</u>
2019	\$ 9,900

**Subsequent Events:** The Commission evaluated subsequent events through March 14, 2019, the date the financial statements were available to be issued. The Commission has elected to join KPERS retirement system for its retirement benefits effective January 1, 2019. There are no other significant items which would require disclosure.

**REGULATORY BASIS  
SUPPLEMENTARY INFORMATION**

**BALDWIN CITY RECREATION COMMISSION**

**SUMMARY OF EXPENDITURES - ACTUAL AND BUDGET  
REGULATORY BASIS**

(Budgeted Funds Only)  
For the Year Ended December 31, 2018

<b>Fund</b>	<b>Certified Budget</b>
<b>General Funds</b>	
General Fund	\$ 921,671
<b>Special Purpose Funds</b>	
Employee Benefits Fund	99,500

See Independent Auditor's Report.

Schedule 1

<u>Adjustment for Qualifying Budget Credits</u>	<u>Total Budget for Comparison</u>	<u>Expenditures Chargeable to Current Year</u>	<u>Variance Over (Under)</u>
\$ 0	\$ 921,671	\$ 687,342	\$ (234,329)
0	99,500	79,232	(20,268)

See Independent Auditor's Report.

## BALDWIN CITY RECREATION COMMISSION

Schedule 2a

GENERAL FUNDS  
GENERALSTATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET  
REGULATORY BASIS

For the Year Ended December 31, 2018

(With comparative actual totals for the prior year ended December 31, 2017)

	2017 Actual	2018		Variance Over (Under)
		Actual	Budget	
<b>Cash Receipts</b>				
Appropriation from School District	\$ 358,829	\$ 381,197	\$ 380,000	\$ 1,197
Swimming pool	102,115	100,180	98,000	2,180
Program revenue	71,040	64,778	50,000	14,778
Concession income	11,161	14,400	22,000	(7,600)
Interest	1,482	2,319	1,500	819
Day Camps	36,463	37,947	70,000	(32,053)
Sports	61,891	62,828	70,000	(7,172)
Total cash receipts	<u>642,981</u>	<u>663,649</u>	<u>\$ 691,500</u>	<u>\$ (27,851)</u>
<b>Expenditures</b>				
Administration	320,719	357,103	\$ 307,082	\$ 50,021
Program	250,465	232,227	268,000	(35,773)
Facility maintenance	67,332	98,012	105,000	(6,988)
Capital outlay	<u>0</u>	<u>0</u>	<u>241,589</u>	<u>(241,589)</u>
Total expenditures	<u>638,516</u>	<u>687,342</u>	<u>\$ 921,671</u>	<u>\$ (234,329)</u>
Receipts over (under) expenditures	4,465	(23,693)		
Unencumbered cash, beginning of year	<u>204,836</u>	<u>209,301</u>		
Unencumbered cash, end of year	<u>\$ 209,301</u>	<u>\$ 185,608</u>		

See Independent Auditor's Report.

## BALDWIN CITY RECREATION COMMISSION

Schedule 2b

SPECIAL PURPOSE FUNDS  
EMPLOYEE BENEFITS FUNDSTATEMENT OF CASH RECEIPTS AND EXPENDITURES - ACTUAL AND BUDGET  
REGULATORY BASIS

For the Year Ended December 31, 2018

(With comparative actual totals for the prior year ended December 31, 2017)

		2018		Variance
	2017	Actual	Budget	Over
	Actual			(Under)
<b>Cash receipts</b>				
Appropriation from School District	\$ 89,803	\$ 95,369	\$ 94,300	\$ 1,069
Total cash receipts	89,803	95,369	94,300	1,069
<b>Expenditures</b>				
Social security & Medicare	29,024	31,464	\$ 32,000	\$ (536)
Insurance	6,545	1,859	6,500	(4,641)
Unemployment tax	493	494	1,000	(506)
Retirement	6,724	6,213	16,000	(9,787)
Health insurance	24,299	39,202	36,000	3,202
Liability insurance	7,776	0	8,000	(8,000)
Total expenditures and budget credits	74,861	79,232	\$ 99,500	\$ (20,268)
Receipts over (under) expenditures	14,942	16,137		
Unencumbered cash, beginning of year	51,761	66,703		
Unencumbered cash, end of year	\$ 66,703	\$ 82,840		

See Independent Auditor's Report.